

1-5-06

Vol. 71 No. 3

Thursday Jan. 5, 2006

Pages 537–872

i



The **FEDERAL REGISTER** (ISSN 0097–6326) is published daily, Monday through Friday, except official holidays, by the Office of the Federal Register, National Archives and Records Administration, Washington, DC 20408, under the Federal Register Act (44 U.S.C. Ch. 15) and the regulations of the Administrative Committee of the Federal Register (1 CFR Ch. I). The Superintendent of Documents, U.S. Government Printing Office, Washington, DC 20402 is the exclusive distributor of the official edition. Periodicals postage is paid at Washington, DC.

The **FEDERAL REGISTER** provides a uniform system for making available to the public regulations and legal notices issued by Federal agencies. These include Presidential proclamations and Executive Orders, Federal agency documents having general applicability and legal effect, documents required to be published by act of Congress, and other Federal agency documents of public interest.

Documents are on file for public inspection in the Office of the Federal Register the day before they are published, unless the issuing agency requests earlier filing. For a list of documents currently on file for public inspection, see www.archives.gov.

The seal of the National Archives and Records Administration authenticates the Federal Register as the official serial publication established under the Federal Register Act. Under 44 U.S.C. 1507, the contents of the Federal Register shall be judicially noticed.

The **Federal Register** is published in paper and on 24x microfiche. It is also available online at no charge as one of the databases on GPO Access, a service of the U.S. Government Printing Office.

The online edition of the **Federal Register** www.gpoaccess.gov/nara, available through GPO Access, is issued under the authority of the Administrative Committee of the Federal Register as the official legal equivalent of the paper and microfiche editions (44 U.S.C. 4101 and 1 CFR 5.10). It is updated by 6 a.m. each day the **Federal Register** is published and includes both text and graphics from Volume 59, Number 1 (January 2, 1994) forward.

For more information about GPO Access, contact the GPO Access User Support Team, call toll free 1-888-293-6498; DC area 202-512-1530; fax at 202-512-1262; or via e-mail at gpoaccess@gpo.gov. The Support Team is available between 7:00 a.m. and 9:00 p.m. Eastern Time, Monday–Friday, except official holidays.

The annual subscription price for the Federal Register paper edition is \$749 plus postage, or \$808, plus postage, for a combined Federal Register, Federal Register Index and List of CFR Sections Affected (LSA) subscription; the microfiche edition of the Federal Register including the Federal Register Index and LSA is \$165, plus postage. Six month subscriptions are available for one-half the annual rate. The prevailing postal rates will be applied to orders according to the delivery method requested. The price of a single copy of the daily Federal Register, including postage, is based on the number of pages: \$11 for an issue containing less than 200 pages; \$22 for an issue containing 200 to 400 pages; and \$33 for an issue containing more than 400 pages. Single issues of the microfiche edition may be purchased for \$3 per copy, including postage. Remit check or money order, made payable to the Superintendent of Documents, or charge to your GPO Deposit Account, VISA, MasterCard, American Express, or Discover. Mail to: New Orders, Superintendent of Documents, P.O. Box 371954, Pittsburgh, PA 15250-7954; or call toll free 1-866-512-1800, DC area 202-512-1800; or go to the U.S. Government Online Bookstore site, see bookstore.gpo.gov.

There are no restrictions on the republication of material appearing in the **Federal Register**.

How To Cite This Publication: Use the volume number and the page number. Example: 71 FR 12345.

Postmaster: Send address changes to the Superintendent of Documents, Federal Register, U.S. Government Printing Office, Washington DC 20402, along with the entire mailing label from the last issue received.

SUBSCRIPTIONS AND COPIES

PUBLIC

Subscriptions:

Paper or fiche 202–512–1800 Assistance with public subscriptions 202–512–1806

General online information 202–512–1530; 1–888–293–6498

Single copies/back copies:

Paper or fiche
Assistance with public single copies
202–512–1800
1–866–512–1800
(Toll-Free)

FEDERAL AGENCIES

Subscriptions:

Paper or fiche 202–741–6005 Assistance with Federal agency subscriptions 202–741–6005

FEDERAL REGISTER WORKSHOP

THE FEDERAL REGISTER: WHAT IT IS AND HOW TO USE IT

FOR: Any person who uses the Federal Register and Code of Federal Regulations.

WHO: Sponsored by the Office of the Federal Register.

WHAT: Free public briefings (approximately 3 hours) to present:

- 1. The regulatory process, with a focus on the Federal Register system and the public's role in the development of regulations.
- 2. The relationship between the Federal Register and Code of Federal Regulations.
- 3. The important elements of typical Federal Register documents.
- $4.\ \mbox{An introduction to the finding aids of the FR/CFR system.}$

WHY: To provide the public with access to information necessary to research Federal agency regulations which directly affect them. There will be no discussion of specific agency regulations.

WHEN: Wednesday, January 11, 2006

9:00 a.m.-Noon

WHERE: Office of the Federal Register

Conference Room, Suite 700 800 North Capitol Street, NW.

Washington, DC 20002

RESERVATIONS: (202) 741-6008



Contents

Federal Register

Vol. 70, No. 3

Thursday, January 5, 2006

Agency for Healthcare Research and Quality NOTICES

Medicare, Medicaid, and State Children Health Insurance programs:

Effective Health Care Program; priority topics identification and research recommendations, 600–601

Agricultural Marketing Service

PROPOSED RULES

Milk marketing orders: Northeast, 545–552

Agriculture Department

See Agricultural Marketing Service See Forest Service

Centers for Disease Control and Prevention

NOTICES

Organization, functions, and authority delegations: Health and Safety Office, 601–602

Coast Guard

RULES

Ports and waterways safety; regulated navigation areas, safety zones, security zones, etc.:

Mission Creek Waterway, China Basin, San Francisco Bay, CA, 538–541

Commerce Department

See International Trade Administration See National Oceanic and Atmospheric Administration

Copyright Office, Library of Congress NOTICES

Copyright Arbitration Royalty Panel:

Nonsubscription and new subscription services that transmit sound recordings under statutory licenses; intent to audit, 624–625

Corporation for National and Community Service NOTICES

Agency information collection activities; proposals, submissions, and approvals, 584–585

Defense Department

RULES

Federal Acquisition Regulation (FAR):

Introduction, 864

Small entity compliance guide, 866–867

Trade agreements; thresholds, 864–866

NOTICES

Privacy Act; systems of records, 586-587

Employment and Training Administration NOTICES

Adjustment assistance; applications, determinations, etc.: Carolina Mills, Inc., 619 Engineered Speciality Plastics et al., 619–621 George Weston Bakeries, Inc., 621–622

Gerdau Ameristeel, 622

Hostmann-Steinberg, 622

IBM Corp., 622 Inman Mills, 622

Kealey-Johnson Wholesale Florist, 622-623

Messier Services, Inc., 623

Agency information collection activities; proposals, submissions, and approvals, 623–624

Energy Department

See Federal Energy Regulatory Commission ${f NOTICES}$

Environmental statements; record of decision:

Bangor Hydro-Electric Company Northeast Reliability Interconnect; electric transmission line authorization, 587–594

Environmental Protection Agency

BIII F

Air quality implementation plans; approval and promulgation; various States; air quality planning purposes; designation of areas:

Indiana, 541–544

Water supply:

National primary drinking water regulations— Long Term 2 Enhanced Surface Water Treatment Rule, 654–786

PROPOSED RULES

Air quality implementation plans; approval and promulgation; various States:

Maine, 569–577

Michigan, 577-579

NOTICES

Agency information collection activities; proposals, submissions, and approvals, 597–598

Executive Office of the President

See Presidential Documents

Federal Aviation Administration

RULES

Airworthiness standards:

Normal, utility, acrobatic, and commuter category airplanes—

Airframe and flight standard changes; correction, 537

Class E airspace, 537–538 **PROPOSED RULES**

Class E airspace, 552-553

NOTICES

Meetings:

Air Traffic Procedures Advisory Committee, 644

Federal Election Commission

NOTICES

Meetings; Sunshine Act, 598

Federal Energy Regulatory Commission

NOTICES

Electric rate and corporate regulation combined filings, 594–597

Federal Maritime Commission

NOTICES

Agreements filed, etc., 598-599

Ocean transportation intermediary licenses: Coastar Freight Services et al., 599-600 Pacific Multi-Modal, Inc., et al., 600

Federal Mine Safety and Health Review Commission PROPOSED RULES

Procedural rules, etc.; revisions, 553-569

Federal Motor Carrier Safety Administration NOTICES

Motor carrier safety standards:

Driver qualifications; vision requirement exemptions, 644-647

Federal Reserve System

NOTICES

Banks and bank holding companies: Formations, acquisitions, and mergers, 600

Forest Service

NOTICES

Meetings:

Resource Advisory Committees-Alpine County, 580

General Services Administration

RUI FS

Federal Acquisition Regulation (FAR): Introduction, 864 Small entity compliance guide, 866-867 Trade agreements; thresholds, 864-866

Health and Human Services Department

See Agency for Healthcare Research and Quality See Centers for Disease Control and Prevention

Homeland Security Department

See Coast Guard

Housing and Urban Development Department NOTICES

Public and Indian housing:

Public Housing Operating Fund Program; project expense levels computation; correction, 602-617

Interior Department

NOTICES

Meetings:

Blackstone River Valley National Heritage Corridor Commission, 617-618

International Trade Administration

NOTICES

Antidumping:

Pure magnesium from-China, 580-581 Solid urea from-

Russian Federation and Ukraine, 581-582 Cheese quota; foreign government subsidies:

Annual list, 582-583

Justice Department

NOTICES

Pollution control; consent judgments: DaimlerChrysler Corp., 618 MGP Ingredients of Illinois, Inc., 618

Labor Department

See Employment and Training Administration

Library of Congress

See Copyright Office, Library of Congress

Mine Safety and Health Federal Review Commission

See Federal Mine Safety and Health Review Commission

National Aeronautics and Space Administration RULES

Federal Acquisition Regulation (FAR):

Introduction, 864

Small entity compliance guide, 866-867 Trade agreements; thresholds, 864-866

Environmental statements; availability, etc.:

Advanced radioisotope power systems development, 625-628

National Oceanic and Atmospheric Administration RULES

Endangered and threatened species:

West Coast steelhead; 10 distinct population segments, 834-862

Ocean and coastal resource management:

Coastal Zone Management Act; Federal consistency process, 788–831

Meetings:

Mid-Atlantic Fishery Management Council, 583 Scientific research permit determinations, etc., 583-584

Nuclear Waste Technical Review Board NOTICES

Meetings:

Yucca Mountain, NV, 628

Pipeline and Hazardous Materials Safety Administration **NOTICES**

Meetings:

Mechanical damage issues; technical workshop, 647-648 Operator qualification programs, 648

Postal Rate Commission

NOTICES

Commission tour: Largo, MD, et al., 628

Presidential Documents

ADMINISTRATIVE ORDERS

China; circular welded non-alloy steel pipe imports (Presidential Determination) No. 2006-7 of December 30, 2005, 869-872

Railroad Retirement Board

NOTICES

Meetings:

Actuarial Advisory Committee, 628–629

Securities and Exchange Commission NOTICES

Agency information collection activities; proposals, submissions, and approvals, 629

Self-regulatory organizations; proposed rule changes:

Fixed Income Clearing Corp., 629–632

National Association of Securities Dealers, Inc., 632–636 Pacific Exchange, Inc., 636–641

State Department

NOTICES

Culturally significant objects imported for exhibition: The Dead Sea Scrolls, 641

Meetings:

U.S. Advisory Commission on Public Diplomacy, 641

Transportation Department

See Federal Aviation Administration See Federal Motor Carrier Safety Administration See Pipeline and Hazardous Materials Safety Administration

NOTICES

Aviation proceedings: Hearings, etc.—

Cargo 360, Inc., 641

Reports and guidance documents; availability, etc.:
Tax-exempt Financing of Highway Projects and Rail-truck
transfer facilities; applications for authority;
comment request, 642–644

Treasury Department

NOTICES

Reports and guidance documents; availability, etc.: Terrorism Risk Insurance Extension Act of 2005; interim guidance, 648–651

Separate Parts In This Issue

Part II

Environmental Protection Agency, 654-786

Part III

Commerce Department, National Oceanic and Atmospheric Administration, 788–831

Part IV

Commerce Department, National Oceanic and Atmospheric Administration, 834–862

Part V

Defense Department; General Services Administration; National Aeronautics and Space Administration, 864– 867

Part VI

Executive Office of the President, Presidential Documents, 869–872

Reader Aids

Consult the Reader Aids section at the end of this issue for phone numbers, online resources, finding aids, reminders, and notice of recently enacted public laws.

To subscribe to the Federal Register Table of Contents LISTSERV electronic mailing list, go to http://listserv.access.gpo.gov and select Online mailing list archives, FEDREGTOC-L, Join or leave the list (or change settings); then follow the instructions.

CFR PARTS AFFECTED IN THIS ISSUE

A cumulative list of the parts affected this month can be found in the Reader Aids section at the end of this issue.

3 CFR

3 CFR
Administrative Orders:
Presidential
Determinations:
No. 2006–7 of
December 30,
2005871
7 CFR
. •
Proposed Rules:
1000545
1001545
1005545
1006545
1007545
1030545
1032545
1033545
1124545
1124
1126545
1131545
14 CFR
23537
71537
Proposed Rules:
71552
15 CFR
930788
29 CFR
Proposed Rules:
2700553
2704553
2705
33 CFR
165538
40 CFR
9654
52541
81541
141654
142654
Proposed Rules:
52 (2 documents)569, 577
48 CFR
Ch. 1 (2
documents)864, 866
22864
25864
52864
50 CFR
223834
223834
224834